Excerpt from “The President’s Policy”

James Russell Lowell

James Russell Lowell (1819–91) was a poet, editor, and diplomat, associated with the Fireside Poets, a group of New England writers who were among the first American poets to rival the popularity of British poets. An ardent abolitionist, he published anti-slavery articles and verse with his wife, Maria White (1821–53). Although at times critical of Lincoln, Lowell supported him in the 1860 presidential election, and in December 1863, wrote this essay (here excerpted) in favor of Lincoln’s reelection.

What case does Lowell make for Lincoln’s reelection? What qualities make a statesman as opposed to a mere politician? How have Lincoln’s critics misunderstood him, and why have they done so? What is Lincoln’s policy on slavery? What was the “riddle” that he understood, and his abolitionist critics did not?

There have been many painful crises since the impatient vanity of South Carolina hurried ten prosperous Commonwealths into a crime whose assured retribution was to leave them either at the mercy of the nation they had wronged, or of the anarchy they had summoned but could not control, when no thoughtful American opened his morning paper without dreading to find that he had no longer a country to love and honor. . . .

At the beginning of the war there was, indeed, occasion for the most anxious apprehension. A President known to be infected with the political heresies, and suspected of sympathy with the treason of the Southern conspirators, had just surrendered the reins, we will not say of power, but of chaos, to a successor known only as the representative of a party whose leaders, with long training in opposition, had none in the conduct of affairs; an empty treasury was called on to supply resources beyond precedent in the history of finance; the trees were yet growing and the iron unmined with which a navy was to be built and armored; officers without discipline were to make a mob into an army; and, above all, the public opinion of Europe, echoed and reinforced with every vague hint and every specious argument of despondency by a powerful faction at home, was either contemptuously skeptical or actively hostile. . . .

And even if we look only at more palpable difficulties, the problem to be solved by our civil war was so vast, both in its immediate relations and its future consequences; the conditions of its solution were so intricate and so greatly dependent on incalculable and
uncontrollable contingencies; so many of the data, whether for hope or fear, were, from their novelty, incapable of arrangement under any of the categories of historical precedent,—that there were moments of crisis when the firmest believer in the strength and sufficiency of the democratic theory of government might well hold his breath in vague apprehension of disaster. . . .

Mr. Lincoln’s task was one of peculiar and exceptional difficulty. Long habit had accustomed the American people to the notion of a party in power, and of a President as its creature and organ, while the more vital fact, that the executive for the time being represents the abstract idea of government as a permanent principle superior to all party and all private interest, had gradually become unfamiliar. They had so long seen the public policy more or less directed by views of party, and often even of personal advantage, as to be ready to suspect the motives of a chief magistrate compelled, for the first time in our history, to feel himself the head and hand of a great nation, and to act upon the fundamental maxim laid down by all publicists, that the first duty of a government is to defend and maintain its own existence. . . .

The change which three years have brought about is too remarkable to be passed over without comment, too weighty in its lesson not to be laid to heart. Never did a President enter upon office with less means at his command, outside his own strength of heart and steadiness of understanding, for inspiring confidence in the people, and so winning it for himself, than Mr. Lincoln. All that was known of him was that he was a good stump-speaker, nominated for this availability,—that is, because he had no history,—and chosen by a party with whose more extreme opinions he was not in sympathy. It might well be feared that a man past fifty, against whom the ingenuity of hostile partisans could rake up no accusation, must be lacking in manliness of character, in decision of principle, in strength of will,—that a man who was at best only the representative of a party, and who yet did not fairly represent even that,—would fail of political, much more of popular, support. And certainly no one ever entered upon office with so few resources of power in the past, and so many materials of weakness in the present, as Mr. Lincoln. Even in that half of the Union which acknowledged him as President, there was a large, and at that time dangerous minority, that hardly admitted his claim to the office, and even in the party that elected him, there was also a large minority that suspected him of being secretly a communicant with the Church of Laodicea. All that he did was sure to be virulently attacked as ultra by one side; all that he left undone, to be stigmatized as proof of lukewarmness and backsliding by the other. Meanwhile he was to carry on a truly colossal war by means of both; he was to disengage the country from diplomatic
entanglements of unprecedented peril undisturbed by the help or the hindrance of either, and to win from the crowning dangers of his administration, in the confidence of the people, the means of his safety and their own. He has contrived to do it, and perhaps none of our Presidents since Washington has stood so firm in the confidence of the people as he does after three years of stormy administration.

Mr. Lincoln’s policy was a tentative one, and rightly so. He laid down no program which must compel him to be either inconsistent or unwise, no cast-iron theorem to which circumstances must be fitted as they rose, or else be useless to his ends. He seemed to have chosen Mazarin’s motto, _Le temps et moi [Time and me]_. The _moi_, to be sure, was not very prominent at first; but it has grown more and more so, till the world is beginning to be persuaded that it stands for a character of marked individuality and capacity for affairs. Time was his prime-minister, and, we began to think at one period, his general-in-chief also. At first he was so slow that he tired out all those who see no evidence of progress but in blowing up the engine; then he was so fast, that he took the breath away from those who think there is no getting on safely while there is a spark of fire under the boilers. God is the only being who has time enough; but a prudent man, who knows how to seize occasion, can commonly make a shift to find as much as he needs. Mr. Lincoln, as it seems to us in reviewing his career, though we have sometimes in our impatience thought otherwise, has always waited, as a wise man should, till the right moment brought up all his reserves. _Semper nocuit differre paratis [Delay is always harmful to those who are prepared]_, is a sound axiom, but the really efficacious man will also be sure to know when he is not ready, and be firm against all persuasion and reproach till he is.

One would be apt to think, from some of the criticisms made on Mr. Lincoln’s course by those who mainly agree with him in principle, that the chief object of a statesman should be rather to proclaim his adhesion to certain doctrines, than to achieve their triumph by quietly accomplishing his ends. In our opinion, there is no more unsafe politician than a conscientiously rigid doctrinaire, nothing more sure to end in disaster than a theoretic scheme of policy that admits of no pliability for contingencies. True, there is a popular image of an impossible He, in whose plastic hands the submissive destinies of mankind become as wax, and to whose commanding necessity the toughest facts yield with the graceful pliancy of fiction; but in real life we commonly find that the men who control circumstances, as it is called, are those who have learned to allow for the influence of their eddies, and have the nerve to turn them to account at the happy instant. Mr. Lincoln’s perilous task has been to cast a rather shackly raft through the
rapids, making fast the unrulier logs as he could snatch opportunity, and the country is to be congratulated that he did not think it his duty to run straight at all hazards, but cautiously to assure himself with his setting-pole where the main current was, and keep steadily to that. He is still in wild water, but we have faith that his skill and sureness of eye will bring him out right at last. . . .

Undoubtedly slavery was the most delicate and embarrassing question with which Mr. Lincoln was called on to deal, and it was one which no man in his position, whatever his opinions, could evade; for, though he might withstand the clamor of partisans, he must sooner or later yield to the persistent importunity of circumstances, which thrust the problem upon him at every turn and in every shape. He must solve the riddle of this new Sphinx, or be devoured. . . . Mr. Lincoln dallied with his decision perhaps longer than seemed needful to those on whom its awful responsibility was not to rest, but when he made it, it was worthy of his cautious but sure-footed understanding. The moral of the Sphinx-riddle, and it is a deep one, lies in the childish simplicity of the solution. Those who fail in guessing it, fail because they are over-ingenious, and cast about for an answer that shall suit their own notion of the gravity of the occasion and of their own dignity, rather than the occasion itself.

In a matter which must be finally settled by public opinion, and in regard to which the ferment of prejudice and passion on both sides has not yet subsided to that equilibrium of compromise from which alone a sound public opinion can result, it is proper enough for the private citizen to press his own convictions with all possible force of argument and persuasion; but the popular magistrate, whose judgment must become action, and whose action involves the whole country, is bound to wait till the sentiment of the people is so far advanced toward his own point of view, that what he does shall find support in it, instead of merely confusing it with new elements of division. It was not unnatural that men earnestly devoted to the saving of their country, and profoundly convinced that slavery was its only real enemy, should demand a decided policy round which all patriots might rally,—and this might have been the wisest course for an absolute ruler. But in the then unsettled state of the public mind, with a large party decrying even resistance to the slaveholders’ rebellion as not only unwise, but even unlawful; with a majority, perhaps, even of the would-be loyal so long accustomed to regard the Constitution as a deed of gift conveying to the South their own judgment as to policy and instinct as to right, that they were in doubt at first whether their loyalty were due to the country or to slavery; and with a respectable body of honest and influential men who still believed in the possibility of conciliation,—Mr. Lincoln judged wisely, that, in laying down a policy in deference to
one party, he should be giving to the other the very fulcrum for which their disloyalty had been waiting. . . .

While every day was bringing the people nearer to the conclusion which all thinking men saw to be inevitable from the beginning, it was wise in Mr. Lincoln to leave the shaping of his policy to events. In this country, where the rough and ready understanding of the people is sure at last to be the controlling power, a profound common-sense is the best genius for statesmanship. Hitherto the wisdom of the President’s measures have been justified by the fact that they have always resulted in more firmly uniting public opinion. . . .